

Supplementary Agenda

6.30 pm

Monday, 8 October 2018

Council Offices, Knowle Green, Staines-upon-Thames

TW18 1XB



Items

- Petition – Stanwell Moor
- Homeless Hostel update

Attending the Joint Committee meeting

Your Partnership and Committee Officer is here to help.

Email: gregory.yeoman@surreycc.gov.uk

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6 PETITIONS & PETITION RESPONSES

(Pages 5 - 8)

To receive any petitions in accordance with Standing Order 14.1. Notice must be given in writing or by email to the Community Partnership and Committee Officer at least 14 days before the meeting. Alternatively, the petition can be submitted on-line through Surrey County Council's or Spelthorne Borough Council's e-petitions website as long as the minimum number of signatures has been reached 14 days before the meeting.

11 SPELTHORNE HOMELESS HOSTEL UPDATE (FOR INFORMATION)

(Pages 9 - 12)

To hear an update on progress with the development of the new homeless hostel by Spelthorne Borough Council.

**SURREY COUNTY COUNCIL
SPELTHORNE BOROUGH COUNCIL**



SURREY

JOINT COMMITTEE (SPELTHORNE)

DATE: 08 October 2018
SUBJECT: PETITION – Stanwell Moor
DIVISION: Stanwell North

PETITION DETAILS:

We ask the Joint Committee to agree to the following actions:

- a) The installation of width restrictions at the M25 and Spout Lane entrances to the village.
- b) The construction of a new access road to Oakleaf Farm from the A3044 Stanwell Moor Road.
- c) Traffic calming measures and double yellow lines along Horton Road.
- d) Double yellow lines along Spout Lane.
- e) Painted roundabout/give way lines on the junction of Horton Road and Hithermoor Road, in front of The Anchor Pub.
- f) Speed humps along Horton Road – particularly at the shops and at the entrance to the recreation ground.

Lead petitioner: Mr J Harvey, Vice-Chair, Stanwell Moor Residents' Association
Number of signatures submitted: 61

OFFICER COMMENT:

Members will be familiar with previous requests for measures to manage HGV movement elsewhere in Spelthorne, and some of the technical challenges involved in delivering new projects to mitigate the impact of HGV traffic. Residents often feel unhappy with HGV drivers using residential roads, and typically cite concerns including noise and vibration, road safety and pollution. HGV traffic is often considered by communities to have a very negative impact on the quality of life for people living in those communities. On the other hand the expeditious movement of goods is vital to the local and national economy.

In the case of Stanwell Moor Village, from a technical point of view, there is already an environmental 7.5t weight restriction that should, in theory, prevent HGVs entering the village directly from the M25 junction. The 7.5t weight restriction is termed an “environmental” restriction, because it is not there for the benefit of a weak structure; all the bridges in Stanwell Moor Village are strong enough to support HGV loading. From an enforcement point of view, the section of road covered by the weight restriction is quite short, making enforcement quite

straightforward. If Surrey Police were to enforce the weight restriction, it could well lead to a reduction in HGV traffic through the village.

There is no evidence that HGV traffic in Stanwell Moor Village is contributing to any casualty concern. In the past full three year period for which data is available, there have been no personal injury collisions in Horton Road or Spout Lane.

There is currently no data available to show the volume or distribution of HGV journeys within Stanwell Moor Village.

There are planning conditions preventing HGVs exiting Oakleaf Farm via the village, unless they have business there, and also restricting the numbers of HGVs entering the site from the village. Some of the operators on the site may be in breach of these conditions. The County Planning Authority are currently investigating to determine if there have been any breaches of planning permission and will remind the site owners and tenants of the conditions restricting access to and from Stanwell Moor Village. Any operators routing vehicles in contravention of a goods vehicle operators' licence would be a matter for the Traffic Commissioner to investigate.

The petition suggests a number of potential measures to mitigate and manage HGV movement through the village:

- a) New width restrictions, were they to be feasible, would reinforce the existing weight restriction, and could potentially make it physically impossible for HGVs to enter or leave the village via the restricted routes. Officers have added a suggestion for a new width restriction in Horton Road to Committee's prioritisation list for transport improvement schemes (which is published as an annex to the Highways Update report elsewhere on this evening's agenda). Committee's funding is already fully committed for the current Financial Year 2018-19, and so the earliest that Committee could allocate funding for a feasibility study would be 2019-20, subject of course to the relative priority of this scheme compared to others on the list. A new width restriction in Spout Lane could also be considered in the context of this feasibility study, but is likely to be more challenging to achieve than Horton Road.
- b) A new access from Oakleaf Farm to Stanwell Moor Road would need to be promoted by the site owner and / or site occupier.
- c) New traffic calming is not recommended. New traffic calming is normally promoted in response to a pattern of speed related casualties, or to manage excessive speeds. In this case there is no evidence of any casualty concern in Horton Road. Furthermore it is unlikely that new traffic calming would deter HGV drivers, and may exacerbate any perceived problems with noise, vibration, and pollution. It is not recommended to implement further waiting restrictions in Horton Road, which would simply displace parking onto other roads in the village.
- d) It is not recommended to implement further waiting restrictions in Spout Lane, which would simply displace parking onto other roads in the village.

e) A new mini roundabout by The Anchor would need to be assessed as part of a feasibility study. Well-designed mini roundabouts generally take up more space than a priority junction; there is no guarantee that there is enough space for a new mini roundabout at this location. A feasibility study would also weigh up the benefits of a new mini roundabout might be, and the cost of implementation. The petition does not state what problem is intended to be solved by a new mini roundabout at this location; officers are not aware of a problem at this location that might be solved by a new mini roundabout.

f) New traffic calming is not recommended. New traffic calming is normally promoted in response to a pattern of speed related casualties, or to manage excessive speeds. In this case there is no evidence of any casualty concern in Horton Road. Furthermore it is unlikely that new traffic calming would deter HGV drivers, and may exacerbate any perceived problems with noise, vibration, and pollution.

RECOMMENDATION

The Local Committee is asked to note the officer response.

Contact Officer:

Nick Healey, Area Highway Manager (NE)

Tel: 0300 200 1003

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**SPELTHORNE BOROUGH COUNCIL AND
SURREY COUNTY COUNCIL**



SPELTHORNE JOINT COMMITTEE

DATE: 08 OCTOBER 2018

**LEAD OFFICER: DAVID BIRLEY, HOUSING STRATEGY & POLICY MANAGER,
SPELTHORNE BOROUGH COUNCIL**

SUBJECT: FUNDING A NEW HOMELESS HOSTEL IN SPELTHORNE

AREA(S) AFFECTED: SPELTHORNE

SUMMARY OF ISSUE:

This report provides Joint Committee an update on the provision of a new homeless hostel in Spelthorne, including arrangements for ongoing revenue funding from 2020/21.

RECOMMENDATIONS:

The Spelthorne Joint Committee is asked:

- (i) To note that funding arrangements for short term supported housing, including those for homeless people, are to remain within Housing Benefit from 2020/21.
- (ii) To continue to support Spelthorne Borough Council's plans to build a single persons homeless hostel in Spelthorne.

REASONS FOR RECOMMENDATIONS:

N/A

1. INTRODUCTION AND BACKGROUND:

- 1.1 A paper was brought to the Joint Committee in July 2018 which highlighted the Government's consultation on changing the funding arrangements for short term supported housing, including those for homeless people, from April 2020.
- 1.2 The Joint Committee agreed:
 - To note that funding arrangements for short term supported housing, including those for homeless people, are due to change from 2020/21, with current expectations that Surrey County Council will receive an annual grant to distribute to the eleven boroughs and districts.
 - To note that Spelthorne Borough Council are actively seeking to build a hostel for single homeless people with a connection to Spelthorne.

- To agree that, based on the evidence provided, the provision of a new homeless hostel in Spelthorne is required.
 - To agree that, subject to a final decision by HM Government on the method of revenue funding from 2020/21, and subject to receiving detail on the conditions which will be attached to that grant funding, that the proposed new hostel in Spelthorne is prioritised for revenue funding.
- 1.3 Officers agreed to keep Joint Committee up to date with the Government's consultation, and plans for the new hostel. On 9 August 2018, the Government announced that a decision had been made to keep Housing Benefit in place to fund supported housing. As a result of this announcement, revenue funding for the proposed new build homelessness hostel is more secure.
- 1.4 Officers from Spelthorne Borough Council have met with the Salvation Army with a view to working together on the delivery of the hostel. The discussions are positive and progressing well. Officers hope to agree Heads of Terms for the partnership working by the end December 2018. Once these discussions conclude, Officers from Spelthorne Borough Council will approach Homes England to discuss grant funding possibilities for the project.
- 1.5 Provided that talks with the Salvation Army progress in a timely manner, and Homes England provide an acceptable level of grant funding, it is hoped that a planning application will be submitted in early 2019, with a start on site in mid-2019. A projected completion date is summer 2020.

2. ANALYSIS:

- 2.1 The announcement by Government that housing costs for short term supported housing are to remain within Housing Benefits is generally seen as positive across the sector, as it creates a more economically certain and secure environment in which to deliver new provision.
- 2.2 Whilst Spelthorne Borough Council will continue to work closely with colleagues in Surrey County Council, it will not be dependent upon it to provide revenue funding to support the rental costs. There may, however, be instances where revenue funding will need to be sought from Surrey County Council to support clients, either on an individual basis through care and support packages, or collectively for specific local support services.

3. OPTIONS:

- 3.1 There are no options which Joint Committee are asked to consider.

4. CONSULTATIONS:

- 4.1 No consultation has been carried out on this issue to date. The wider project will form part of Spelthorne's Housing & Homelessness Strategy which will be drafted and consulted on in 2019.

5. FINANCIAL IMPLICATIONS:

- 5.1 The financial burden for this project is on Spelthorne Borough Council, however there may be a positive financial implication on Surrey County Council in terms of reduced demand on some of its core services once some of the

more complex joint clients are provided with suitable accommodation. The effect of this has not been fully investigated or analysed at this stage.

6. WIDER IMPLICATIONS:

- 6.1 At this stage it is difficult to fully assess the impact upon other areas of the business of either Surrey County Council or Spelthorne Borough Council, however this project is not likely to have any significant direct implications on any of the areas listed below.

Area assessed:	Direct Implications:
Crime and Disorder	No significant implications
Equality and Diversity	No significant implications
Localism (including community involvement and impact)	No significant implications
Sustainability (including Climate Change and Carbon Emissions)	No significant implications
Corporate Parenting/Looked After Children	No significant implications
Safeguarding responsibilities for vulnerable children and adults	No significant implications
Public Health	No significant implications

7. CONCLUSION AND RECOMMENDATIONS:

- 7.1 Given the confirmed revenue funding position for supported housing from 2020/21, Officers from Spelthorne Borough Council will proceed with plans to build a single persons homeless hostel in Spelthorne.

8. WHAT HAPPENS NEXT:

- 8.1 Once the funding announcement is confirmed by the Government, a further paper will be brought to the Joint Committee to give more details on a firm proposal.

Contact Officer: David Birley, Housing Strategy & Policy Manager,
d.birley@spelthorne.gov.uk, (01784) 446364

Consulted: Spelthorne Borough Council internal departments

Annexes: None

Background papers:

“Paying for Supported Housing” Briefing Paper (House of Commons Library)
<http://researchbriefings.files.parliament.uk/documents/SN06080/SN06080.pdf>
Homelessness Code of Guidance for Local Authorities (2018)
<https://www.gov.uk/guidance/homelessness-code-of-guidance-for-local-authorities>
MHCLG responses on supported housing consultations
<https://www.gov.uk/government/consultations/funding-for-supported-housing-two-consultations>

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